

Meeting Summary Task Force Meeting #6

June 24, 2016, 9:00 AM The Williston Crossings RV Resort (Clubhouse) 410 NE 5th Street Williston, FL 32696

Task Force Members or designees present (in alphabetical order by last name)

Task Force Member, Organization	Designee (if applicable)
☑ Tom Byron, Assistant Secretary for Intermodal Systems Development, Florida Department of Transportation (Chair)	⊠ Carmen Monroy, FDOT alternate
☑ Jane Adams, Vice President for University Relations, University of Florida	
I The Honorable Scott Adams, Citrus County Commissioner	
Rebecca Bays, Owner, Insurance Resources and Risk Management	
⊠ Janet Bowman, Director of Legislative Policy & Strategies, The Nature Conservancy – Florida Chapter	
I The Honorable Garry Breeden, Sumter County Commissioner	
I The Honorable Charles Chestnut, Alachua County Commissioner	
□ Gary Clark, Deputy Secretary for Land and Recreation, Florida Department of Environmental Protection	
⊠ Hugh Harling, Executive Director, East Central Florida Regional Planning Council	
☑ Thomas Hawkins, Policy Director, 1000 Friends of Florida	
□ Scott Koons, Executive Director, North Central Florida Regional Planning Council	
Charles Lee, Director of Advocacy, Audubon Florida	
I The Honorable Stan McClain, Marion County Commissioner	
I The Honorable John Meeks, Levy County Commissioner	
I The Honorable Nick Nicholson, Hernando County Commissioner	
□ Kevin T. Sheilley, President & CEO, Ocala/Marion County Chamber and Economic Partnership	⊠ William Parsons
⊠ Mike Sizemore, Citizen	
□ Sean Sullivan, Executive Director, Tampa Bay Regional Planning Council	
The Honorable Matt Surrency, Mayor, City of Hawthorne	
□ Taylor Teepell, Director, Community Development, Florida Department of Economic Opportunity	
☑ Brian Teeple, Executive Director, Northeast Florida Regional Council	





Staff: FDOT Central Office, District 2, District 5, District 7, and Florida's Turnpike Enterprise Staff and Consultant teams
Number of Other Agency Representatives in Attendance: 10 (Refer to Attached Sign-In Sheets)
Number of Other Interested Individuals in Attendance: 143 (Refer to Attached Sign-In Sheets)





Meeting Highlights

Note: All Task Force Binder contents and meeting materials referenced (including presentations) are available for downloading at the I-75 Relief project website at <u>www.i75relief.com.</u>

Welcome and Introductions, Tom Byron, FDOT (Chair) – 9:05 AM

Tom Byron, Chairman of the I-75 Relief Task Force called the meeting to order and welcomed the Task Force members to the sixth meeting of the I-75 Relief Task Force. Chairman Byron noted that this meeting is being live-streamed by The Florida Channel and thanked them for their partnership. The Chairman then asked the Task Force members to introduce themselves and the interest that they are representing.

Chairman Byron explained that in addition to the public comment period noted at the end of the agenda, there would also be a time allotted for public comment for 30 minutes at the beginning of the agenda.

- Charles Lee (Audubon Florida) stressed his desire for all of the public comments to be heard prior to the Task Force coming to any final decisions, and stated that he would like any agency representatives presenting during the public comment period to be allowed more leeway in the time allotment.
 - Chairman Byron responded that he felt it was important to allow enough time for discussion among the Task Force, and he reminded the Task Force that the commissioners of each county serve on the Task Force to represent the views and concerns of the local residents.

The Chairman provided a recap of the background behind the formation of the Task Force as well as the Task Force's work to date, reading excerpts of both the I-75 Relief Task Force Purpose and Charge and the 2013 Tampa Bay to Northeast Florida Concept Report. The Chairman reminded the Task Force that Florida is growing by approximately 1,000 residents a day and there were over 105 million visitors to Florida last year, half of whom traveled to Florida by car. He explained that the charge of the Task Force was to make high level recommendations that would be further evaluated in future feasibility studies, and therefore detailed data analysis and cost projections have not yet been developed for the ideas that the Task Force has been discussing. The Chairman said that only two parts of the charge remained for detailed Task Force discussion, which would be the focus of today's meeting:

(1) recommend corridors (study areas) to be incorporated into regional and local long-range plans and to be advanced to future phases of project development, and

(2) recommend a proposed implementation plan for moving the recommended corridors forward, including potential actions by FDOT, other state agencies, local governments, and other partners.

The Chairman then introduced the meeting facilitator, Shelley Lauten, to cover the agenda and housekeeping items.

Overview of Meeting #6 and Prior Action Items – 9:10 AM

Review Meeting Agenda and Objectives, Shelley Lauten, triSect, LLC

Ms. Lauten reviewed the meeting objectives, the contents and structure of the Task Force binders, and the meeting agenda (Task Force Binder, Tab 1). Ms. Lauten explained that reaching consensus on the draft recommendations for the evaluation approach and the framework for enhanced and new transportation corridors would be the focus of the meeting, and that the draft report sections would be reviewed if time allowed at the end of the meeting. Ms. Lauten asked if there were any questions from the Task Force members.





- Mr. Lee asked if the focus of the agenda would be on discussion of the potential recommendations among the Task Force members rather than presentations by staff.
 - Ms. Lauten responded that this was the intent of the agenda for today's meeting, with only brief presentations to assist the discussions of the Task Force.

Meeting Objectives

- Reach consensus on the draft recommendations including the refined evaluation approach and framework for enhanced and new high speed, high capacity transportation corridors in the study area based on public/agency input
- Discuss implementation plan
- Review draft Task Force report sections and provide guidance for completion of report
- Identify action items and next steps

Ms. Lauten then reminded attendees to sign in at the registration desk and reminded Task Force members to fill out an evaluation form at the end of the meeting. She briefly addressed logistics about the facilities and asked members of the public to fill out an appearance card if they wished to speak during the comment period.

Approval of Meeting #5 Summary, Tom Byron, FDOT – 9:15 AM

Chairman Byron called for the approval of the Meeting #5 Summary (Task Force Binder, Tab 2). The Task Force Meeting #5 Summary was approved with no objections.

Alachua County Board of County Commissioners Resolution

Chairman Byron invited Commissioner Charles Chestnut (Alachua County) to present a letter from the Alachua County Board of County Commissioners.

Commissioner Chestnut shared that Alachua County held a public meeting regarding the work of the I-75 Relief Task Force on June 21, 2016 to hear public input. At the conclusion of this public meeting, the Commission drafted a position letter which they all signed, and Commissioner Chestnut was directed to share with the I-75 Relief Task Force at this meeting. Commissioner Chestnut then read the letter, which reads:

"Dear Chair Byron:

Thank you for providing Alachua County the opportunity to participate in the I-75 Relief Task Force process. The County Commission is pleased to have had our official Task Force representative, Commissioner Charles Chestnut, IV, and our staff, participate in this crucial infrastructure planning process. The County Commission has previously communicated our issues and concerns to the Task Force in letters dated February 2nd, 2016 and March 15th, 2016. Please consider this letter as the official position of the County Commission on the options that are currently under consideration by the Task Force based on the information that has been presented to date.

Alachua County supports the goals of the I-75 Relief Task Force aimed at improving safety and reliability along the I-75 corridor. To this end, Alachua County has written a letter of support for the 2016 Advanced Transportation Congestion Management Technology Deployment (ATCMTD) grant application submitted





by the Florida Department of Transportation (FDOT) for the I-75 Integrated Corridor Congestion Relief Technology Deployment project. Additionally, the County along with the City of Gainesville and our Transportation Regional Incentive Program (TRIP) partners in Marion County have a pending application for TRIP funding of the SW 62nd Blvd. extension within the City of Gainesville to help remove local traffic from the through lanes of I-75. The SW 62nd Blvd. project is the Metropolitan Transportation Planning Organization (MTPO) for the Gainesville Urbanized Area's top ranked priority for Surface Transportation Funding in the 2040 Long Range Transportation Plan.

Alachua County's position is that the Task Force should recommend to the Florida Department of Transportation (FDOT) that any transportation capacity, operational or safety deficiencies within the region's transportation system should be met by improvements to existing transportation corridors. New transportation corridors should only be considered as alternatives once significant improvements have been planned and programmed to existing corridors. In addition to limiting impacts to the region's ecological resources and aquifer recharge areas, focusing on existing corridors avoids the risk of the premature induced conversion of Alachua County's rural landscapes to urban uses. Additionally, any new limited access transportation corridors would likely fragment the existing transportation network within Alachua County and serve to separate communities and further limit mobility within the County. Alachua County continues to incur significant expense mitigating the local and regional transportation connectivity impacts of the original construction of I-75, with one overpass currently under construction and two additional grade-separated crossing improvements identified in the County's Comprehensive Plan.

In light of the above, the County does not believe sufficient data has been presented during this process to justify the continued study of the Northern or Central "Areas of Opportunity" at this time. These corridors should be considered "Alternatives Considered but Eliminated" in future alternatives analyses aimed at resolving the purpose and need under consideration by the Task Force.

The County feels strongly that any new freight and other transportation capacity needs between Northeast Florida and Tampa should be met through the expansion of freight through rail and passenger traffic through expansion of existing corridors. Multimodalism is a hallmark of Alachua County's approach to transportation and land use planning. Non-automotive modes of transportation should be the primary consideration of the FDOT in providing additional mobility within and between these two regions.

Thank you once again for the opportunity to participate in the I-75 Relief Task Force process. Alachua County looks forward to continuing our cooperation with the FDOT in the future in order to provide mobility and economic opportunity to the State's residents, visitors and industries while preserving the unique communities, natural resources and rural landscapes of North Central Florida."

Commissioner Chestnut explained that he had additional details on revisions to some of the bullet points within the framework document which he plans to share at the appropriate point in the meeting agenda.

Chairman Byron asked if the Task Force had any questions or comments for Commissioner Chestnut.

The following questions/ comments were offered:

Mayor Matthew Surrency (Hawthorne) asked for clarification regarding the Alachua County's position, wondering
whether they are opposed to new highways only, or if they would also be opposed to improvements on U.S. 41,
as that is within the northern area of opportunity and had previously been discussed as an opportunity.





- Commissioner Chestnut responded that the expansion of U.S. 41 was not discussed by the Commission, and that the northern area of opportunity was considered by the Commission as a proposed new corridor.
- Mr. Lee commented that he believes looking at improvements to U.S. 41 is reasonable, and would most likely be considered through the regular MPO process. He continued by explaining that those types of improvements would not likely cause a large diversion of traffic off of I-75. Mr. Lee said that any transformation of function to U.S. 41 that would serve as a diversion of traffic from I-75 would require U.S. 41 to look something like U.S. 19 in Tarpon Springs, and explained that he does not believe that fits within the vision of the communities along the corridor.
- Commissioner Scott Adams (Citrus County) reminded the Task Force that his personal opinion, while it differed from the majority opinion of the Citrus County Commission, was more in line with the position of the Alachua County Commission.
- Commissioner Garry Breeden (Sumter County) asked Commissioner Chestnut to clarify whether the word "corridors" in the position letter was referring to the two areas of opportunity also known as the "swaths".
 - Commissioner Chestnut said yes.

Public Comment Period – 9:40 AM

Chairman Byron announced the first public comment period, with the reminder that another comment period would follow at the end of the agenda. Shelley Lauten reminded the speakers that there is a two minute time limit on comments, due to the large number of speakers.

- James Dick, Alachua County resident, said that he believes this is the last meeting of significance, as the Task Force members are coming to final decisions, even though all of the public's questions have gone unanswered. Mr. Dick said that the dream for the Port of Jacksonville will never become a reality, and that the Task Force was never given the traffic data they were promised in the beginning, and the numbers that have been shown do not justify a need for anything. Mr. Dick said that during this process there has been discussion of need; however development has not been a part of that discussion. Mr. Dick then summarized an excerpt from page 6 of the Tampa Bay to Northeast Florida Concept Report Summary Report, which reads "Improved access from rural areas to regional employment centers and external markets. Seven counties in the study area are classified as Rural Areas of Critical Economic Concern due to historically high levels of poverty and unemployment: Baker, Bradford, Columbia, Gilchrist, Levy, Suwannee, and Union. There is potential for a significant acceleration of population and employment growth if economic development initiatives are successful, with the higher rates of growth most likely in rural counties that border established urban areas and those that serve as regional employment centers. The potential development of large tracts of land under single ownership, including those owned by Plum Creek Timber; Rayonier, Inc.; Foley Land and Timber Company; and Bascom Southern across a band of counties from the Gulf Coast to the Atlantic Coast could be a game changer for rural North Central Florida. Most of this region is not well connected to the rest of the state today." Mr. Dick emphasized Plum Creek and Foley Timber, commenting that he disagrees with the statement that the area is not well connected. He concluded by questioning who this "significant acceleration of population" and "game-changing" growth is for, as it is certainly not for the members of the public in the audience. He asked that the real reasons behind this process be clear and defined, as FDOT knew this from day one, since it is stated in the 2013 report.
- Lee McSherry introduced himself as the owner of a 760 acre farm in southwest Alachua County, which he has farmed for 42 years and explained he plans to farm for 42 more years. Mr. McSherry stated that he does not like the northern area of opportunity. Mr. McSherry said that when you draw a line on the map, you immediately





precipitate the decline in property values in the area of that line, and said that this is known and simple, since Florida is a land of change, and it is understood how property values fluctuate. Mr. McSherry said that informed people have estimated that because of the line drawn in western Alachua County, property values will decrease \$300 million. He added that this is \$300 million of personal wealth acquired by 1,600 farmers in western Alachua County would be impacted. He said that the 1,600 farmers in western Alachua County, according to the Farm Bureau, have a \$100 million economy. Mr. McSherry said that this economy will continue to grow, because of other state projects which support these farmers, listing farm direct to consumer projects by the Florida Department of Agriculture, IFAS, and Florida Fresh, as examples that will increase the farming income in this area in the future. He said that the Task Force is wrecking these farmers, and that they do not need this new corridor or the new super highway and he finds the idea ridiculous. Mr. McSherry added that the Task Force needs to "keep their hands off" U.S. 41, as it is fine the way it is, and just needs to be resurfaced once every 15 years.

- December McSherry introduced herself as a farmer in southwest Alachua County of 42 years and from a family with an agricultural background. She explained that her sons and grandchildren are also farmers and that she hopes their great-great grandchildren will also be farmers. Ms. McSherry stated that their farm produces some of the best Black Angus cattle and other livestock in Florida and in the Country. She explained that their property also has a large forest and that they have planted hundreds of thousands of trees on their farm. Ms. McSherry stated that we need to be improving biodiversity in their area, and that their farm is located in the most regionally significant, highest recharge area for Florida's water supply. She distributed maps of this recharge area to share with the Task Force (See Appendix B), and said that she did not understand why the FDOT did not supply this information to the Task Force. She concluding by asking the Task Force to not pave over the prime farmland and the important aquifer recharge area, and to improve the infrastructure that already exists and support the Alachua County Commission position.
- Kathryn Talbert, Dunnellon/ Rainbow Springs resident, said that reports have said that environmental groups support this. However she said that she thinks these reports are wrong, and whoever said this does not represent the Sierra Club, the oldest environmental group in the nation. Ms. Talbert said that significant enhancements to U.S. 41 would change the nature of the corridor, which is primarily natural environment and farmland. She explained that this area depends on ecotourism. Ms. Talbert said that significant enhancements to U.S. 41 would also completely bisect the historic areas of Dunnellon and change the character of the town. She noted her concerns over impacts to the Rainbow Springs springhead, stating that Rainbow Springs is the largest first magnitude spring in the world. Ms. Talbert further stated her concern for the number of private properties and farms that would be impacted and not accounted for in the plans, and the lack of a goal for protecting and enhancing the natural environment. She concluded by telling the Task Force they have other options, and she hopes they will choose to not use the U.S. 41 corridor.
- Karen Chadwick explained she is representing the Putnam County Environmental Council and read a statement from their board, which reads "Putnam County Environmental Council, Inc. represents a coalition of individuals and groups dedicated to advocacy, protection and wise use of natural resources in Putnam County and the State of Florida. We respectfully request that the Task Force remove the purple swath from consideration. The end of the purple swath in this task force study predetermines where it will go in the next segment to connect to Jacksonville. From the areas of avoidance map, and other DOT documents it is clear that the purple swath is aimed at Jacksonville by way of Putnam County. Clearly, as we are directly in the line of fire and Putnam County should have been invited to this conversation. There is no evidence that the purple swath limited access highway between Tampa





and Jacksonville. We respectfully request you focus your efforts on finding creative ways to upgrade existing corridors, particularly 301, to meet the need to connect to Jacksonville." Ms. Chadwick added that they do not want any new highways.

- Jeff Hays introduced himself as the Transportation Planning Manager for Alachua County and explained that he is speaking today on behalf of the Alachua County Board of County Commissioners to share some of the analysis that the County's professional staff have done, from which they concluded that even further study of some of these options have impacts to those residents of their County and their Comprehensive Plan. He gave a short presentation (See Appendix B) of the preliminary origin and destination data that was previously presented to the Task Force, and explained that based on the County's analysis, the likely traffic diverted to a potential Suncoast Parkway connector would be the northbound traffic from Tampa Bay and the southbound tourist traffic destined for the west side of Tampa Bay, which only totals about 13 percent of trips. Mr. Hays said that once trucks are removed from that percentage and the friction of tolls are added, only a single digit percentage could be expected to be diverted from I-75 to use one of the two proposed corridors. He concluded that this is one of the reasons Alachua County felt that it is not appropriate to study the proposed new corridors further coming out of this process.
- Paul Marraffino, Dunnellon resident, gave a short presentation (see Appendix B) on an alternative to "threading the needle" between the sensitive areas around Dunnellon, as previously suggested by Task Force member Charles Lee. He explained that he looked at property appraiser data, and that this area is densely populated, including Dunnellon's historic district, commercial district, and residential neighborhoods, and stressed that a corridor through this area would divide the Dunnellon community. As an alternative, he suggested moving the areas of opportunity slightly to the west so that in the Dunnellon area the area does not follow U.S. 41, but rather crosses the Withlacoochee River at the narrowest part of the river west of Dunnellon, in a relatively undeveloped area. He suggested that the northern area of opportunity then follow the edge of the Goethe State Forest and the central area of opportunity crosses many horse farms, which could be a constraint. He concluded that his proposal is preferential to cutting through Dunnellon.
- Joseph Nixon explained that he lives approximately one mile north of the current meeting site. He said that the land on which he lives was acquired by his family in approximately 1840, which he explained is not a heritage they are willing to give up. Mr. Nixon continued by stating that his property contains three major powerlines running across his property, and that if the right of way for a corridor comes through his property, this would further divide the property and further decrease the value of his property. Mr. Nixon said while we might need this plan, it is not free, it is a cost in both dollars and heritage.
- Pat Wade, Citrus County resident, spoke of an article in the Tampa Bay Times by Craig Pitman about the proposed Tampa Bay express lanes project, and how traffic projections are inflated to get projects to move forward, including the Suncoast Parkway. Ms. Wade said that these toll roads hardly ever meet their projections and are subsidized by toll roads in South Florida. She asked the Task Force to ask the right questions and wondered where the no build option was that was said to exist in the beginning of the Task Force process. Ms. Wade said that the Citrus County Chronicle did a poll on the favorability of the Suncoast extension into Citrus County and north, which concluded that there was a 50/50 split on support. She explained that the website shows a 40 percent favorable rating and a 60 percent opposition, adding that this is therefore ethically challenged. Ms. Wade said she is concerned about widening U.S. 41 through Floral City in Citrus County, which has a zoning overlay that precludes any widening of U.S. 41 in this city. She asked if this zoning overlay would just be ignored.





- Karen Esty, Citrus County resident, explained that she was originally from Miami-Dade County and that she has seen roads be the "can opener" for development. She gave an example where a local road was widened about 10 years ago and now negatively impacts the way that farmers, who have been there for decades, operate their equipment and business. Ms. Esty said that this plan affects the recharge areas, and asked if the Task Force was willing to gamble Florida's water supply. She said that we need to be very careful of our ecosystems and communities and that once roads come through, local businesses lose their business to big box stores. Ms. Esty voiced her concerns that all the affected counties' taxes would increase to pay for the infrastructure that comes with this development, and stated that if development paid for itself, then taxes and tolls would not be raised.
- Kim Wheeler, Williston resident, stated that she is very concerned; she loves Florida, family farms, the rural communities, and that she does not want to see it paved over. Ms. Wheeler voiced her complete support of Alachua County's position, and asked that a no build be considered. She concluded by stating this is a beautiful area and to please not destroy it.
- Whitey Markle, representing the Florida Sierra Club, said that Sierra Club's position is no new roads. He said that
 one possibility he heard was the need to build parallel facilities to areas not well served today, which he takes to
 mean to push the Governor's plan to build new cities in the natural habitats that the Sierra Club wants to protect.
 Mr. Markle explained that 60 percent of Florida's economy is based on tourism, and that without the water and
 the wilderness people would not come to Florida. He stated that these new corridors are really about building
 new cities, including Plum Creek, Deseret Ranch, and the St. Joe land in Apalachicola. Mr. Markle shared his
 support for improving I-75, as the original intent of the Task Force, getting back to good planning, and to not
 building new roads. He explained his concerns for impacts to the communities along U.S. 41, and he voiced his
 support for expanding rail freight. He concluded by suggesting that if U.S. 301 is enhanced, the disruption of
 Orange Lake from the construction of the causeway be restored and enhanced.
- Ann Bennett stated that she has two houses in Florida, one in Putnam County and one in Orange County. She stated that her grandfather came to Florida in 1873, and his family has grown to hundreds of relatives who all still reside somewhere in Florida despite the heat, hurricanes and traffic. Ms. Bennett explained that the reason they all still live here is because of the environment, and this is the reason tourists visit Florida as well. She said that if the Task Force ignores all of the environmental impacts of their decisions on the State of Florida then they are not representing the best interests of the State. Ms. Bennett said she supports enhancing existing roads and not building any new roads.
- Robert Jordan, Morriston resident, introduced himself as a retired attorney and as a lifetime Florida resident, but
 fairly new to Levy County. Mr. Jordan stated that Levy County needs economic growth one way or another. He
 explained that other than children of families with long established farms and businesses, the rest of the children
 graduate and then leave Levy County, as there is no new economic opportunity in Levy County. He said that this
 is not an emotional decision. Mr. Jordan said that when he drives on the Turnpike and other freeways there are
 farms on both sides which have cattle and are doing fine. He explained that he raises cattle, and they are not
 disturbed if there is nearby traffic. He explained that he understands no one likes growth, and neither does he,
 but he wants to see their children do something other than leave.
- Georgia Browning explained that she lives in Levy County, 400 yards from U.S. 41. She stated that she is 110 percent against the expansion. She said that this morning she was looking at the Sandhill cranes and horses outside her window and thought about how the Task Force wants to take this away from her. She explained that she has a five minute drive into town where she works at the elementary school, and she passes farms and pastures. She





said she used to drive to North Florida on the Turnpike and I-75 and pass beautiful pastures and large homes, and wondered who would build their home right next to I-75, before she realized that land was taken away from them. She shared her concern that this kind of road will bring crime into her community, and concluded that she is opposed to the expansion of any road in Levy County or Alachua County.

- Josh Wooten introduced himself as the president and CEO of the Citrus County Chamber of Commerce. Mr. Wooten explained that while the majority stance of the public at the meeting today is "no new roads", Citrus County is getting a new road the expansion of the Suncoast Parkway to S.R. 44. He stated that it is the position of the Chamber of Commerce that the next logical step to relieve I-75 would be to follow the widely accepted route for the Suncoast Parkway north, as realtors have been planning for this route since it was "a line on a map." Therefore, he strongly encouraged that the Suncoast Parkway be extended through Citrus County.
- Bruce Borders noted that his family goes back eight generations on the same property in Florida. He stated that
 he is also on the board of directors for the North Florida Farming Association. He said that he had been to five
 meetings regarding I-75 Relief, and believed that it will cost \$2.6 billion for potential improvements. He said today
 was the first time he had heard anyone in support of this, as it would take the farms and the businesses through
 eminent domain.
- Kayla Sosnow, stated that she wanted to discuss a few of the documents from which the Task Force was working, including the document titled the Preliminary Purpose and Need. She read the bullet point: "reduce travel time and improve reliability between Tampa Bay and Northeast Florida." Ms. Sosnow said that on the travel time chart previously presented, using I-75 and U.S. 301, this route would take 3-4 hours, and said that she does not know how you would improve on that travel time using a road west of I-75. The second bullet Ms. Sosnow commented on reads "provide transportation connectivity to support growth of regional industry clusters and other places targeted for economic development in regional and community visions and plans." Ms. Sosnow said that as regions grow, there is need for more connectivity within the region, but there is no evidence that more connectivity is needed between regions and that this need is made-up. The final bullet she commented on reads "improve transportation connectivity between rural areas and regional employment centers as well as other regions and states," which she said is ridiculous. Ms. Sosnow said that there is hardly anyone living in the rural areas and therefore she does not understand why you would need new roads to get between rural areas and regional employment centers. She asked the Task Force to re-address and fix these bullets in the Purpose and Need, as these will be used in the evaluation study to evaluate the need for new roads. Ms. Sosnow added that traffic is higher on the weekends, spring break, and holidays and special events, and since real time traffic data is available, she urged the Task Force to consider the use of reversible lanes as the engineering and design efforts would be less than that of creating a new highway. She concluded that she had additional suggestions to the bullets on the framework document, which she distributed to the Task Force (See Appendix B).
- Randy Johnson explained that he lives on a farm in Jonesville and has lived in Alachua County his whole life. He said that he has always been drawn to the country way of life and he values this lifestyle and the natural environment. He explained that he spoke at a commission meeting in 2006 for the same reasons he is speaking today. He said that farming goes back four generations in his family, and he does not plan on being the last. He also explained that when he spoke in 2006 he spoke about the need for a high-speed rail system to improve statewide transportation. Mr. Johnson said that a new highway through the northern area of opportunity would uproot residents of western Alachua County, and shared his concern that the county lifestyle in this area will be destroyed because of it. Mr. Johnson also spoke of his concerns over the possibility of gentrification, and stated that both new corridors and enhancing existing corridors pose these same impact concerns. Mr. Johnson





concluded that he has been saying for over 10 years that high speed rail is the ultimate solution for highway relief as it would reduce traffic and automotive related deaths. He said that high speed rail would create more capacity for trucks on I-75 using the existing corridor. Mr. Johnson concluded that we must stop using 20th century solutions to 21st century problems, displacing residents and causing environmental degradation.

Chairman Byron thanked the speakers and reminded the public of the second comment period at the conclusion of the agenda.

Summary of Agency and Public Input Received, Huiwei Shen, FDOT – 10:25 AM

Huiwei Shen, FDOT, presented the Summary of Agency and Public Input Received presentation (Task Force Binder, Tab 3), which provided a quantitative review of the input received at the June Community Open Houses as well as an overview of other input received since the last Task Force meeting.

Ms. Shen asked if there were any questions from the Task Force members.

No questions/ comments were offered.

Break – 10:45 AM

Refined Framework and Preliminary Implementation Plan, Jim Wood, FDOT and John Kaliski, Cambridge Systematics – <u>11:00 AM</u>

Jim Wood, FDOT and John Kaliski, Cambridge Systematics, provided a brief overview of the revised framework of options based on the Task Force discussions from the previous meeting on organizing the framework into short-, medium-, and long-term timeframes and then presented a brief overview of the draft implementation plan for these options (Task Force Binder, Tab 4).

Ms. Lauten asked if there were any questions from the Task Force members.

No questions/ comments were offered.

Task Force Member Discussion – 11:10 AM

At the conclusion of the presentation, Ms. Lauten facilitated discussion on the framework of options. The discussion was focused around the three sections for the short-, medium-, and long-term options within the framework for enhanced and new transportation corridors, and revisions to the language within the document were captured live, on-screen.

The consensus revisions on the short-term set of options are displayed below.





Continue to Immediately optimize existing transportation corridors

- Improve the safety, efficiency, and reliability of I-75 and other transportation corridors through operational solutions
- Support local governments <u>through technical and financial support</u> in improving regional and local roads and transit systems parallel or connecting to I-75 to provide alternatives for regional and local trips
- Explore opportunities to improve the safety and efficiency of **freight operations**, such as expanding truck parking and staging areas or reducing the number of empty trucks and rail cars on the system
- Explore opportunities to improve intercity bus and rail connectivity and service, such as working with local
 governments and the private sector to enhance connections with regional and local public transportation
 systems
- Coordinate with local governments to minimize land use decisions that adversely impact the reliability of I-75

Other major discussion points regarding the short-term set of options (above) included:

 Jim Wood discussed that we would provide clarity and detail on what "operational solutions" entails in the Task Force report.

The consensus revisions on the mid-term set of options are displayed below. Staff were directed to suggest editorial changes to the language that would provide consistency across the bullets (for example, not repeating the phrase "evaluate opportunities to..." in every bullet.)







Other major discussion points regarding the mid-term set of options (above) included:

- Discussion by Charles Lee (Audubon Florida), Thomas Hawkins (1000 Friends of Florida), Janet Bowman (The Nature Conservancy), and Mayor Matt Surrency (Hawthorne) on adding the word "primary" to the first bullet point about I-75 strategies and/or moving this bullet point to the top of the framework in its own section to make this recommendation stand out in the Task Force Report as the first and primary recommendation to FDOT. Mr. Lee explained that the current location within the framework "muddies" the message that it is the Task Force's primary focus and recommendation.
 - Mr. Kaliski stated that the implementation plan within the Final Report could be an alternative place to highlight that major capacity improvements to I-75 be the first step and immediate focus of the FDOT following the conclusion of the Task Force. He said that staff will work on options for emphasizing the importance of the I-75 recommendation in the final report.
- Mike Sizemore (Citizen Representative) said that he has concerns with including the phrase "tolled express lanes," as tolls disproportionately affect low income families and the choices of travel, and he would not like to limit the language to such an option for future funding.
- Mr. Lee noted his opposition for the inclusion of the second bullet pertaining to improvements on U.S. 41 in the framework.
- Ms. Bowman requested that the second bullet be revised to discuss other regional roads in general, including U.S. 41.
 - Mr. Wood said that the language supporting improvements to other regional roads that have been previously discussed by the Task Force, and a list of these roads, is within the draft Task Force report but not in the framework document itself, as requested by the Task Force at prior meetings.
- Mr. Lee said that he would like to ensure that when evaluating possible passenger rail services, any historic rail line that has since been converted to recreational trails is precluded from consideration.
- Commissioner Stan McClain (Marion County), as well as Commissioner Scott Adams (Citrus County), noted their concerns over whether passenger rail would ever be considered "feasible" in the mid-term in this area of the state. However, they were not opposed to leaving these recommendations within the framework.
- Mayor Surrency suggested that opportunities for innovative storm water enhancements and partnerships possibly be noted in this section.
 - Mr. Wood ensured that this recommendation would be noted in the final Task Force Report, in the section regarding recommendations for enhancing conservation, where regional mitigation and other environmental strategies will be discussed as well.

On the third, long-term set of options, consensus was reached on revisions to the section heading as reflected below, excluding the support of Commissioner Chestnut as directed by the Alachua County Commission resolution.





Evaluate potential areas of opportunity for new multimodal, multiuse corridors <u>after</u> <u>evaluation of I-75 and other I-75 connector roads enhancements and determination of need</u>

- Evaluate long-term opportunities to create a **reliever corridor to the west of I-75**, including but not limited to a corridor from the northern terminus of the Suncoast Parkway 2 at S.R. 44 to I-75, considering use of existing regional roads and limited access toll segments, as well as multiple modes and purposes
- Evaluate long-term opportunities for providing a high-speed, high-capacity **multimodal/multiuse corridor between Tampa Bay and Northeast Florida**, building on options identified in the Initial Focus Area

Major discussion points regarding the long-term set of options (above) included:

- Commissioner McClain noted that, while he can live with the revised language of the section heading, he does not feel the addition is necessary, given that this approach reflects standard planning practices.
- Commissioner Chestnut explained that he must oppose any language in the third section based on the Alachua County Commission's position statement prior to today's meeting.
- Mr. Hawkins said that when he reviewed the Task Force charge in preparation for today's meeting, his
 interpretation of the charge for looking at options for new corridors in the long-term means that new rail corridors
 should hold no less weight than new highway corridors. However, the only options for new corridors currently
 being discussed are for the extension of the Suncoast Parkway. Therefore, he opposes the two bullets in the longterm section as well as the two areas of opportunity on the map, because they do not hold true to the charge of
 providing multi-modal options, and he would like those areas of opportunity removed.
 - Mayor Surrency noted his concern with Mr. Hawkins' recommendation, explaining that it leaves the location of any new multimodal and multiuse corridor completely open-ended for future studies, including the potential to study options that many Task Force members specifically oppose. He suggested that the northern area of opportunity be shortened to a connection between Suncoast Parkway 2 and U.S. 41, and that the Central Area of Opportunity be eliminated except for the small portion connecting I-75 and U.S. 301. He suggested that the language in the first bullet, "including but not limited to" be eliminated, and language be added to the report that specifically explains which options the Task Force has looked at and is not recommending for further evaluation.
 - Chairman Byron agreed that this recommendation seems to eliminate any strategic recommendation from the Task Force, and it leaves the potential location of a Suncoast Parkway extension open in future evaluations.
 - William Parsons (Ocala/Marion County Chamber and Economic Partnership) shared his concern that removing the two bullets, or either of the two areas of opportunity, would negatively impact economic development opportunities at a regional scale and hinder the future enhanced connection between Tampa Bay and Northeast Florida.
- Mr. Lee asked for clarification on the first bullet, asking if that statement is specifically referring to the two areas
 of opportunity as reflected on the areas of opportunity map. He expressed his concern that these areas of
 opportunity are not explicitly called out. He also explained his concerns that any detailed recommendations
 related to evaluation criteria and recommendations for avoidance areas for any potential new corridor are



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currently being deferred to future evaluation studies. Mr. Lee cited the success of the incorporation of specific land use and environmental considerations during the planning of the Wekiva Parkway, including a requirement for all local governments' land use plans be amended to ensure that the rural character adjacent to the Parkway be maintained. Mr. Lee suggested that specific language be included in the recommendations to the state that would require a restriction on land use changes in the vicinity of any new corridor, and an enhanced land acquisition program for the natural lands along the corridor, modeled after the efforts of the Wekiva Parkway. He explained that if this language was included, and the language "including but not limited to" was removed, then he would be comfortable with the recommendation of the first bullet.

- Chairman Byron agreed that the intent of the language can be added to the report text such as either in the evaluation approach or the implementation plan sections and FDOT could coordinate with Charles on the exact language at a later date.
- Ten of 17 Task Force members indicated that they were comfortable with the recommendations detailed in both bullet points as is, with the addition of Mr. Lee's recommended language.
- Mayor Surrency requested a vote be taken on the removal of the Central Area of Opportunity for further consideration or study, of which 7 Task Force members supported this proposal.

Other key comments made during the discussion, which did not fit within the current framework for enhanced and new transportation corridors, and on which consensus was not reached, included:

- A three-part motion made by Mr. Lee to (1) recommend major improvements to existing I-75 infrastructure including dedicated truck lanes and tolled express lanes as the primary strategy for I-75 relief; (2) remove the northern and central areas of opportunity from further consideration; and (3) recommend to FDOT that the right of way acquisition and contracting for the Suncoast Parkway 2 project be terminated and that the Suncoast Parkway project permanently end at U.S. 98. Mr. Lee further clarified that he is not against improvements to U.S. 41 or U.S. 301, but wants to focus the main recommendation of the Task Force on improving I-75. There was lengthy discussion among the Task Force regarding the motion and the Task Force consensus was that the draft framework established by the Task Force should be the subject of consensus recommendations rather than the motion. Items 1 and 2 were revisited in later discussions documented in this summary as they related to the framework.
- A recommendation by Ms. Bowman for an additional, new category to be added in between the mid and longterm groupings (2 and 3), in the framework, as shown below. This language also was supported by Mayor Surrency, Commissioner Chestnut, and Mr. Hawkins:





Analyze Effectiveness of Optimization of Existing Corridors and Enhancements
to Existing Transportation CorridorsEvaluate effectiveness of existing corridor improvements that are implemented within X year
period.Evaluate effectiveness of enhancements to existing transportation corridors that are
implemented within x year period.Evaluate how opening of Suncoast II changes regional traffic patterns.Evaluate effect of Freight patterns change post Panamax.Evaluate need for Tampa to Northeast Florida corridor.Determine whether need for a new I-75 reliever corridor.

- Mr. Lee offered further revisions to this language that would further clarify and ensure opportunities for new corridors would not be considered or evaluated any further until the previous recommended improvements for existing corridors were fully *implemented*, noting the vast amount of concerns heard from the public to date as part of his reasoning.
- Mr. Wood expressed his concern that these recommendations do not reflect good planning practices, as the recommendations as they are suggested would potentially stall even the initial consideration of potential ideas and opportunities to address the future long-term transportation needs of the region for upwards of 20 years, giving the timeline for the I-4 Ultimate Project from planning to construction as an example.
- Several Task Force members noted their concern that these proposed recommendations circumvent the entire Future Corridors Planning Process, and the charge of the Task Force to look at possible future connections between Tampa Bay and Northeast Florida, which is the reason why the Task Force was formed.
 - Commissioner Nick Nicholson (Hernando County) noted that recommending that FDOT wait 20 years is not a responsible decision of the Task Force on behalf of communities they represent, and that when further studies are conducted, if specific improvements are not justified, that is the appropriate time to decide that they should not be carried forward.
 - Jane Adams (University of Florida) noted her concern that if planning is held off and a new corridor is determined to be needed in 25-plus years, the proper planning would not be in place to move construction of such a corridor forward, and the outcome would be less proactive due to the rushed decisions at that point.
 - Rebecca Bays (Insurance Resources and Risk Management) echoed Ms. Adams' concerns and questioned why members of the Task Force were second guessing the transportation professionals that have said there is a safety and congestion problem and that solutions are needed. She worried that the results would mean reactive solutions in the future rather than taking proactive solutions now.





- Ms. Bowman suggested that her bullets could be further re-worded to simply ensure that after a certain number of years, the feasibility of new corridors is *re-evaluated* to take into consideration the improvements that have been made up to that date, before moving forward with the implementation of a new corridor.
- Mr. Kaliski and Chairman Byron explained that further explanation of the Task Force's discussion regarding the relative sequencing of implementation and the re-evaluation of need for a new corridor given improvements to existing corridors would be included in the implementation plan portion of the report.

Public Comment Period – 1:30 PM

Chairman Byron announced the second public comment period.

- Bruce Morgan said that there is absolutely no need for this entire project, and instead, the Task Force was created to hide an important agenda of sprawled growth by lobbyists and political interests. Mr. Morgan said this not about safety, because you cannot prevent accidents from happening, nor is it about congestion. Mr. Morgan said that the simple solution to those problems is to lower speed limits and have traffic slow down. Mr. Morgan insisted that the goal of the Governor and the I-75 Relief Task Force is to bring the sprawled development of South Florida to the rest of the state. He said that FDOT should focus all of its resources on maintaining the existing infrastructure and to provide for public transportation.
- Sally Ann Collins introduced herself as a 25-year resident of Levy County. She explained that she regularly travels between Coral Gables and Levy County, and while she has been told that she will be gone before any of this plan is constructed she believes that progress was made during the discussions today. Ms. Collins said U.S. 41 is not the answer and metered ramps are not the answer. She concluded that she does not support any new roads.
- John Wade said the level of service on I-75 between the Georgia line and I-275 in Tampa is a level of service B and C, except for the area around the Turnpike and I-75 interchange in Wildwood, where it is a level of service D. However, he said that this interchange is already being improved and will soon function at a level of service B or C as well. He said that no Interstate south of this region in the state operates at this good of a level of service. Therefore, he concluded that I-75 does not need an expensive reliever road to simply create a bypass. Mr. Wade said that those funds would be better used to improve I-75 and existing local roads to help remove local traffic from I-75. Citing the recent article on toll roads published in the Tampa Bay Times, Mr. Wade said that the justification for toll roads has been proven to be based on fraudulent projections, and that he does not believe the future projected traffic counts for I-75. Mr. Wade said that the need for this new toll road could be calculated by determining the number of freight trucks currently using the Suncoast Parkway. Therefore, he requests to know the current percentage of truck traffic using the Suncoast Parkway.
- Kathy Hall said that she had one thing to say when she came to the meeting today, and it involved her concerns
 of the environmental impacts of these proposals. She explained that after watching the deliberations of the Task
 Force, she realized that the Task Force is allowing the growth of South Florida to travel to North Florida
 communities, which are unwanted by these communities. She said that the communities have specified this in so
 many ways, and she does not understand why we are trying to make it easier for people to come to Florida.
 Instead, we need to preserve what we have and keep it the way it is. Ms. Hall said that the people in Tampa Bay
 and Northeast Florida need to realize that they are sacrificing clean water for the sake of getting "stuff" to them
 faster. Ms. Hall told a story of what she has seen in Costa Rica and the destruction of the natural environment that





accompanies the construction of large highways. Ms. Hall stressed her disbelief that 1,000 people a day are moving to Florida, saying that this problem is the issue that Florida should be tackling, rather than encouraging people to move here and ruin the quality of life for the people currently living in North Florida communities. She concluded that FDOT should look at air travel and other technologies as a better solution to transportation congestion.

- Darlene Wessner introduced herself as a Marion County resident and said that she is experiencing déjà vu from 25 years ago when the Jacksonville to Tampa road, the Turnpike extension through the Nature Coast, and the Gainesville to Orlando road were all being proposed. She said that at that time, the residents of this area said no to these plans for the sake of the environment and the water quality of the area. Ms. Wessner warned of climate change and the risk for salt water intrusion if the water table is disrupted. Ms. Wessner said that we can do without another road, however we cannot survive without our fresh water. She described a potential solution using an "auto train" which could transport passengers, vehicles, and freight through one corridor. Ms. Wessner stressed the importance of the "water spine of Florida" to preserve the water supply for the rest of the state.
- Dr. Burt Eno introduced himself as a retired University of Central Florida professor and a current resident of Rainbow Springs Villages. He explained that he is now the president of the Rainbow River Conservation as well as the president of the Property Owners Association for the Villages of Rainbow Springs. Dr. Eno said that he believed that the central area of opportunity would have been dropped by now, because it is logically an insult to the environment, and additionally splits the Dunnellon and the Rainbow River Springs communities in half. He explained that this area is becoming the center for the state's cross-Florida trail system, which has led to an increase in the ecotourism experienced in this area in recent years. Dr. Eno said that if a highway were to run through this area it would ruin the economy of this area. Dr. Eno said that he thinks the Task Force should back off the efforts of extending the Suncoast Parkway, focus on improving existing roads, and rethink the impacts to the environment.
- Julie Castle introduced herself as an owner of a property in Archer, which is surrounded by blueberry and pine tree farms, as well as of a property in Marion County on Orange Lake. Ms. Castle stressed the beauty and uniqueness of the natural areas of North Florida and that she does not want them to change. Ms. Castle provided a statistic which states that there are more visitors to and more money spent at eco-tourism destinations, such as in National Parks, rather than Disney World. Ms. Castle shared her opposition to the northern area of opportunity due to the environmentally significant lands in that area, and explained that her position is no new corridors, and any option besides improving I-75 is unethical.
- Jill Yelberton, shared that her concern is regarding the FDOT's application for NEPA delegation from the federal government. She explained that she is concerned at the relative weighting given to certain species for mitigation, and she questioned how objectively the state can determine its own environmental impacts with no other oversight.
- Michelle Shearer introduced herself as a Marion County resident, president of the Shady Greenway Conservation Alliance, and a member of the Ocala/Marion Transportation Planning Organization's Citizen Advisory Committee. Ms. Shearer explained that she believes that the crash data need to be analyzed in the areas of highest occurrence to find out why crashes are happening before building any new roads. Ms. Shearer expressed her support for truck-only and express lanes on I-75. She said that we do not need roads to get our children to stay in the area; she said that children should graduate and see the world, and then return to North Florida to raise their families here because of the great trail system and the natural amenities. Ms. Shearer voiced her support for the land use provisions as described by Task Force member Charles Lee.





- Judy Etzler said that the Task Force has said they would listen to the public, yet the public has said over and over again that they do not want new roads. Ms. Etzler said that the community values the rural nature of the area, the protection of the aquifer, springs, and recharge area. She said that the Task Force has heard that new roads would be tolled, yet the truck industry as well as residents of this area, herself included, would not use toll roads are they cannot afford them.
- Lee McSherry expressed his appreciation for those Task Force members who worked today to eliminate the options for new roads. Mr. McSherry explained that he viewed the conclusion of today's meeting to mean that the communities in the northern area of opportunity have been sacrificed for someone else's vision. He indicated that the communities will oppose these recommendations.
- Bruce Borders thanked the Task Force for their time, and asked that Commissioner McClain ensure that what happened today will not happen at the next and final meeting on August 12th in Ocala. Mr. Borders noted his opinion that all members of the public are against this plan and said that with all the money spent on the Task Force, all kinds of local roads could have been improved.

Task Force Member Closing Remarks – 2:00 PM

- Mike Sizemore (Citizen Representative) clarified that he is not in favor of new roads but is in favor of the final recommendation to allow for the opportunity for evaluation of expanded mass transportation options.
- Commissioner Scott Adams (Citrus County) said that he appreciated what Commissioner Chestnut and Alachua County had to say.
- Commissioner John Meeks (Levy County) thanked everyone for coming to Levy County today and said that he thought the work of the Task Force is moving the future of this region in a positive direction.
- Mayor Matt Surrency (Hawthorne) said that he wanted to readdress the objectives of today's meeting and the definition of "consensus" established for the Task Force, which was to seek consensus recommendations, which was partially defined in the <u>Consensus Decision-Making Process</u> as a "participatory process whereby, on matters of substance, the Task Force members strive for agreements that all members can accept, support, live with, or agree not to oppose..." Mayor Surrency concluded that any recommendations on which consensus was not reached should be eliminated.
- William Parsons (Ocala/Marion County Chamber and Economic Partnership) thanked staff and members of the Task Force.
- Charles Lee (Audubon Florida) said that the outcome of today's meeting was much better from when the meeting
 started and explained that he is still concerned about the environmental effects of a new road. Mr. Lee said that his
 advice for those opposed to the idea of a new road is to get organized and reach out to County Commissions and
 legislators. He said that their involvement and concerns should not end at the conclusion of the Task Force, but that
 they should continue to follow the process. Mr. Lee concluded that what could be derived from today's meeting is that
 I-75 needs priority attention and should be delivered by FDOT.
- Hugh Harling (East Central Florida Regional Planning Council) expressed his concern that the input from some of the Task Force members would unnecessarily force the FDOT to wait to make improvements in other areas until improvements are complete on I-75 even though many of these improvements would most likely not be opposed by the locals, such as additional road rangers and other operational improvements.





- Commissioner Charles Chestnut (Alachua County) thanked the Task Force for the opportunity to share the position letter of the Alachua County Commission.
- Janet Bowman (The Nature Conservancy) thanked the staff for the work they put into hosting the community open houses, and stated that addressing I-75 as soon as possible is the first priority. Ms. Bowman asked for an opportunity to provide specific language and feedback on draft language in the Task Force report prior to the next Task Force meeting.
- Rebecca Bays (Insurance Resources and Risk Management) thanked the staff and the public that attended and shared their input today.

Meeting Adjourned – 2:10 PM

